Calendar No. 509

 $^{\tiny 106\text{TH CONGRESS}}_{\tiny 2D \text{ Session}} \text{ S. 2366}$

A BILL

To amend the Public Health Service Act to revise and extend provisions relating to the Organ Procurement and Transplantation Network.

> April 13, 2000 Reported with an amendment

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To amend the Public Health Service Act to revise and extend provisions relating to the Organ Procurement and Transplantation Network.

IN THE SENATE OF THE UNITED STATES

April 5, 2000

Mr. Frist (for himself, Mr. Jeffords, Mr. Gregg, Mr. Enzi, Mr. Hutchinson, Ms. Collins, Mr. Brownback, Mr. Hagel, Mr. Sessions, Mr. Nickles, and Mr. Feingold) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

APRIL 13, 2000

Reported by Mr. Jeffords, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend the Public Health Service Act to revise and extend provisions relating to the Organ Procurement and Transplantation Network.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Organ Procurement
3	and Transplantation Network Amendments Act of 2000".
4	SEC. 2. ORGAN PROCUREMENT AND TRANSPLANTATION
5	NETWORK.
6	(a) In General.—Section 372 of the Public Health
7	Service Act (42 U.S.C. 274) is amended to read as follows:
8	"SEC. 372. ORGAN PROCUREMENT AND TRANSPLANTATION
9	NETWORK.
10	"(a) Establishment of Network.—
11	"(1) In General.—An Organ Procurement
12	and Transplantation Network (in this section re-
13	ferred to as the 'Network' or the 'OPTN') is estab-
14	lished as a private network and shall operate under
15	this section.
16	"(2) Requirements.—The Network shall—
17	"(A) in accordance with criteria developed
18	under subsection (c)(1)(B), include as members
19	of the Network qualified organ procurement or-
20	ganizations (as described in section 371(b)),
21	transplant centers, and other entities that have
22	a demonstrated interest in the fields of organ
23	donation or transplantation (such members
24	shall be referred to in this section as 'Network
25	participants'); and

1 "(B) have a policy board (referred to in 2 this section as the 'OPTN Board') that meets 3 the requirements of subsection (b).

"(b) OPTN POLICY BOARD.

"(1) Composition.—The OPTN Board shall be composed of not more than 36 voting members to be elected under paragraph (2) and 5 nonvoting, ex officio members appointed under paragraph (3).

"(2) ELECTED MEMBERS.—

"(A) IN GENERAL.—The voting members of the OPTN Board shall be elected by the members of the Network described in subsection (a)(2)(A), from among the nominees submitted under subparagraph (B), through a fair and open process.

"(B) Nominating committee established under paragraph (5) shall, prior to each election of OPTN Board members under this paragraph, develop a list of nominees for such election. Such list shall reflect the diversity of Network members described in subsection (a)(2)(A), including factors such as program type and size and geographic location. Recommendations may be submitted to the nominating committee by the Sec-

1	retary, the members of the Network described
2	in subsection $(a)(2)(A)$, or the general public.
3	"(C) QUALIFICATIONS.—The OPTN Board
4	shall be composed of—
5	"(i) transplant surgeons and trans-
6	plant physicians;
7	"(ii) representatives of qualified organ
8	procurement organizations, transplant cen-
9	ters, voluntary health associations, or the
10	general public, including patients awaiting
11	a transplant or transplant recipients or in-
12	dividuals who have donated an organ, or
13	the family members of such patients, re-
14	cipients or donors; and
15	"(iii) individuals distinguished in the
16	fields of ethics, basic, clinical and health
17	services research, biostatistics, health care
18	policy, or health care economics or financ-
19	ing.
20	"(D) REPRESENTATION REQUIREMENT.
21	The OPTN Board shall be structured to ensure
22	that
23	"(i) at least 50 but not more than 55
24	percent of the members elected under this

1	paragraph are transplant surgeons and
2	transplant physicians; and
3	"(ii) at least 20 but not more than 25
4	percent of the members elected under this
5	paragraph are transplant candidates,
6	transplant recipients, organ donors and
7	family members of such individuals.
8	Nothing in this subparagraph shall be con-
9	strued to preclude an individual voting member
10	of the OPTN Board from being a representa-
11	tive described in each of clauses (i) and (iii) or
12	(ii) and (iii) of subparagraph (C) so long as the
13	limitation described in clause (i) of this sub-
14	paragraph is complied with.
15	"(3) Appointed members.—
16	"(A) IN GENERAL.—The Secretary shall
17	appoint as ex officio, nonvoting members of the
18	OPTN Board, 1 representative from each of the
19	following:
20	"(i) The Health Resources and Serv-
21	ices Administration.
22	"(ii) The National Institutes of
23	Health.
24	"(iii) The Health Care Financing Ad-
25	ministration.

1	"(iv) The Agency for Healthcare Re-
2	search and Quality.
3	"(B) NETWORK ADMINISTRATOR.—The
4	Network Administrator shall appoint an ex offi-
5	cio nonvoting member of the OPTN Board.
6	"(4) Terms of elected members.—
7	"(A) In General.—Except as provided
8	for in this paragraph, members of the OPTN
9	Board elected under paragraph (2) shall serve
10	for a term of 3 years and may be re-elected.
11	"(B) New Members.—To ensure the stag-
12	gered rotation of 1/s of the elected members of
13	the OPTN Board each year, the initial mem-
14	bers of the OPTN Board elected under para-
15	graph (2) shall serve for terms of 1, 2, or 3
16	years respectively as designated by the nomi-
17	nating committee.
18	"(C) Transition.—Consistent with sub-
19	section $(e)(3)$, the voting members of the
20	OPTN Board who are serving on the date of
21	enactment of the Organ Procurement and
22	Transplantation Network Amendments Act of
23	2000 may continue to serve until the expiration
24	of their terms. Upon such termination, the
25	nominating committee, in submitting nomina-

1	tions to fill such vacancies, shall ensure the
2	staggered rotation of 1/3 of the members elected
3	under paragraph (2) every 3 years.
4	"(D) CONTRACT STATUS.—A change in the
5	status of a contract under subsection (f), or a
6	change in the contractor, shall not affect the
7	terms of the members of the OPTN Board.
8	"(5) CHAIRPERSON AND COMMITTEES.—The
9	OPTN Board shall have a chairperson, an executive
10	committee, a nominating committee, a membership
11	committee, and such other committees as the OPTN
12	Board determines to be appropriate.
13	"(c) General Functions of the OPTN Board.—
14	"(1) Establishment of Network Policies
15	AND CRITERIA.—The OPTN Board shall—
16	"(A) after consultation with Network par-
17	ticipants and the Network Administrator, estab-
18	lish and carry out the policies and functions de-
19	scribed in this section for the Network;
20	"(B) establish membership criteria for par-
21	ticipating in the Network;
22	"(C) establish medical criteria for allo-
23	cating organs and for listing and de-listing pa-
24	tients on the national lists maintained under
25	paragraph (2); and

1	"(D) establish performance criteria for
2	transplant programs.
3	"(2) NATIONAL SYSTEM.—The OPTN Board
4	shall maintain a national system to match organs
5	and individuals who need organ transplants. The na-
6	tional system shall—
7	"(A) have 1 or more lists of individuals
8	who are in need of organ transplants; and
9	"(B) be operated in accordance with Net-
10	work policies and criteria established under
11	paragraph (1).
12	"(3) No FIDUCIARY RESPONSIBILITY.—The
13	OPTN Board shall have no voting member who has
14	any fiduciary responsibility to the entity that holds
15	the contract provided for under this section.
16	"(4) OPTN BOARD REQUIREMENTS.—The
17	OPTN Board shall cooperate with the Network Ad-
18	ministrator to ensure compliance with the require-
19	ments of this section including the contract entered
20	into under subsection (f).
21	"(d) Organ Transplant Policy.—The OPTN
22	Board shall establish organ transplant policies, including
23	organ allocation policies for potential organ recipients and
24	policies that affect patient outcomes. Such policies shall—
25	"(1) be based on sound medical principles;

1	"(2) be based on valid scientific data;
2	"(3) be equitable;
3	"(4) seek to achieve the best use of donated or-
4	gans;
5	"(5) be designed to avoid wasting organs, to
6	avoid futile transplants and reduce the risk of re-
7	transplantation, to promote patient access to trans-
8	plantation, and to promote the efficient management
9	of organ placement;
10	"(6) be specific for each organ type or combina-
11	tion of organ types;
12	"(7) be based on standardized medical criteria
13	for listing and de-listing candidates from organ
14	transplant waiting lists;
15	"(8) determine priority rankings (within eat-
16	egories as appropriate) for candidates who are medi-
17	cally suitable for transplantation, such rankings
18	shall be based on standardized medical criteria and
19	ordered according to medical urgency and medical
20	appropriateness;
21	"(9) seek distribution of organs as appropriate
22	based on paragraphs (1) through (8);
23	"(10) develop and apply appropriate perform-
24	ance indicators, including patient-focused indicators,
25	to assess transplant program performance and re-

1	duce inter-transplant program variance to improve
2	program performance; and
3	"(11) seek to reduce disparities in transplan-
4	tation resulting from socioeconomic status, race, eth-
5	nicity, or being medically underserved.
6	"(e) Enforcement of Organ Transplant Pol-
7	ICY. —
8	"(1) IN GENERAL.—
9	"(A) Proposed Policy.—This paragraph
10	shall apply to any proposed transplant policy
11	that is developed by the OPTN Board that the
12	Board or the Secretary determines should be
13	enforced under this section or under section
14	1138 of the Social Security Act.
15	"(B) Submission of Policy.—Not later
16	than 60 days prior to the implementation of a
17	proposed policy described in subparagraph (A),
18	the OPTN Board shall submit such proposed
19	policy to the Secretary.
20	"(C) Publication.—Upon receipt of a
21	proposed policy under subparagraph (B), the
22	Secretary shall publish the policy in the Federal
23	Register for a 60-day public comment period.
24	"(D) Action by Secretary.—Not later
25	than 90 days after receipt of a proposed policy

1	under subparagraph (B), the Secretary shall
2	consider public comments received under sub-
3	paragraph (C) and shall—
4	"(i) notify the OPTN Board that the
5	policy is consistent with this section and
6	therefore enforceable; or
7	"(ii) notify the OPTN Board that the
8	policy is inconsistent with this section and
9	direct the Board to reconsider and revise
10	the policy consistent with the recommenda-
11	tions of the Secretary.
12	"(E) RECONSIDERATION.—
13	"(i) In General.—Not later than 30
14	days after receiving a notice from the Sec-
15	retary under subparagraph (D)(ii), the
16	OPTN Board shall reaffirm the proposed
17	policy or revise and submit such revised
18	policy to the Secretary.
19	"(ii) ACTION BY SECRETARY.—Not
20	later than 30 days after receiving a revised
21	policy under clause (i), the Secretary
22	shall—
23	"(I) notify the OPTN Board that
24	the revised policy is consistent with

1	this section and therefore enforceable;
2	Ol'
3	"(II) notify the OPTN Board
4	that the revised policy is inconsistent
5	with this section and submit the re-
6	vised policy, with the comments and
7	proposed revisions of the Secretary, to
8	the Scientific Advisory Committee on
9	Organ Transplantation (referred to in
10	this subsection as the 'Committee') es-
11	tablished under paragraph (2).
12	"(iii) ACTION BY COMMITTEE.—Not
13	later than 30 days after the submission of
14	a revised policy to the Committee under
15	elause (ii), the Committee may, by a ma-
16	jority vote, disapprove the comments or re-
17	vision of the Secretary. If the Committee
18	disapproves such comments or revisions,
19	the revised policy shall not take effect until
20	a majority of the Committee approves the
21	policy or the revisions to such policy.
22	"(2) Scientific advisory committee on
23	ORGAN TRANSPLANTATION.
24	"(A) ESTABLISHMENT.—The Secretary
25	shall establish an advisory committee to be

1	known as the Scientific Advisory Committee on
2	Organ Transplantation. Consistent with the re-
3	quirements of sections 5 and 10 of the Federal
4	Advisory Committee Act—
5	"(i) the deliberations of the Com-
6	mittee shall not be inappropriately influ-
7	enced by the Secretary or by any special
8	interest and shall only be the result of the
9	independent judgment of the Committee;
10	and
11	"(ii) the meetings of the Committee
12	shall be open to the public, advance notice
13	of meetings shall be published in the Fed-
14	eral Register, and records or minutes of
15	meetings shall be made available to the
16	public.
17	"(B) Duties.—The Committee shall make
18	recommendations with respect to policy matters
19	related to reviews conducted under paragraph
20	(1)(E)(ii)(H).
21	"(C) Membership.—The Committee shall
22	be composed of 15 members, of which—
23	"(i) five members shall be appointed
24	by the Secretary from nominations sub-

1	mitted by the OPTN Board under sub-
2	paragraph (D);
3	"(ii) five members shall be appointed
4	by the Secretary from nominations sub-
5	mitted by the Institute of Medicine under
6	subparagraph (D); and
7	"(iii) five members shall be appointed
8	by the Secretary.
9	"(D) Nominations.—The OPTN Board
10	and the Institute of Medicine shall each nomi-
11	nate, in an independent manner, 5 qualified in-
12	dividuals to serve on the Committee.
13	"(E) QUALIFICATIONS.—In appointing in-
14	dividuals to serve on the Committee under sub-
15	paragraph (C), the Secretary shall ensure
16	that —
17	"(i) nine members are transplant phy-
18	sicians or transplant surgeons of whom—
19	"(I) 3 shall be selected from the
20	nominations submitted by the OPTN
21	Board; and
22	"(H) 3 shall be selected from the
23	nominations submitted by the Insti-
24	tute of Medicine; and

1	"(ii) the remaining members are indi-
2	viduals who are—
3	"(I) distinguished in the fields of
4	ethics, basic, clinical or health services
5	research, biostatistics, or health care
6	policy, economics or financing; or
7	"(II) transplant candidates,
8	transplant recipients, organ donors or
9	family members of such individuals.
10	"(F) Experts.—The Committee shall
11	seek advice from appropriate experts, as need-
12	ed, to evaluate the proposed policy and revisions
13	under review.
14	"(G) CHAIRPERSON.—The members of the
15	Committee shall elect a member to serve as the
16	chairperson of the Committee.
17	"(H) Terms.—Members of the Committee
18	shall serve for a term of 5 years. Vacancies
19	shall be filled in the same manner as the origi-
20	nal appointment was made.
21	"(f) Network Administration and Operation.—
22	The Secretary shall contract with a nonprofit private enti-
23	ty (referred to in this section as the 'Network Adminis-
24	trator') for the administration and operation of the Net-
25	work. The Network Administrator shall administer and

1	operate the OPTN Board in accordance with subsection
2	(b). The Network Administrator shall, pursuant to the
3	policies and criteria established by the OPTN Board—
4	"(1) maintain and operate a national system as
5	established by the OPTN Board to match organs
6	and individuals who need organ transplants;
7	"(2) operate in accordance with medical criteria
8	established by the OPTN Board, and administer the
9	national system established under subsection (e)(2);
10	"(3) maintain 1 or more lists of individuals who
11	need organ transplants as provided for under sub-
12	section $(e)(2)(\Lambda)$;
13	"(4) maintain a 24-hour communication service
14	to facilitate matching organs with individuals in-
15	eluded on the list or lists;
16	"(5) assist organ procurement organizations in
17	obtaining and distributing organs in accordance with
18	the policies established by the OPTN Board;
19	"(6) adopt and use standards of quality for the
20	acquisition and transportation of donated organs, in-
21	eluding standards regarding the transmission of in-
22	fectious diseases;
23	"(7) prepare and distribute, on a regionalized
24	basis (and, to the extent practicable, among regions
25	or on a national basis), samples of blood sera from

1	individuals who are included on the list in order to
2	facilitate matching the compatibility of such individ-
3	uals with organ donors;
4	"(8) coordinate, as appropriate, the transpor-
5	tation of organs from organ procurement organiza-
6	tions to transplant centers;
7	"(9) provide information to physicians, health
8	care professionals, and the general public regarding
9	organ donation;
10	"(10) carry out studies and demonstration
11	projects for the purpose of improving procedures for
12	organ procurement and allocation; and
13	"(11) work actively with organ procurement or
14	ganizations, transplant centers, health care pro-
15	viders, and the public to increase the supply of do-
16	nated organs.
17	"(g) Data Collection, Analysis and Distribu-
18	TION.—
19	"(1) In GENERAL.—The Network Adminis-
20	trator shall analyze, maintain, verify, make available
21	and publish timely data to the extent necessary to-
22	"(A) enable the OPTN Board to fulfill its
23	responsibilities under this section:

1	"(B) assess the compliance of members of
2	the Network with performance and other cri-
3	teria developed pursuant to subsection (e)(1);
4	"(C) evaluate the quality of care provided
5	to transplant candidates and patients generally
6	and in an individual program;
7	"(D) provide data needed by the Scientific
8	Registry maintained pursuant to section 373;
9	"(E) provide transplant candidates and pa-
10	tients, physicians and others with information
11	needed to evaluate or select a transplant pro-
12	gram;
13	"(F) provide a member of the Network
14	with data about the member, including results
15	of analysis or other processing of data originally
16	supplied by the member;
17	"(G) enable the OPTN Board, the Net-
18	work Administrator and the Secretary to fulfill
19	respective enforcement and oversight respon-
20	sibilities under subsections (j) and (k); and
21	"(H) comply with the requirements under
22	subsection (1).
23	"(2) Types of data.—Data provided under
24	paragraph (1) shall include—

1	"(A) data on transplant candidates, trans-
2	plant recipients, organ donors, donated organs,
3	and transplant programs; and
4	"(B) as appropriate, data, graft- and pa-
5	tient-survival rates (actual and adjusted to re-
6	fleet program-specific population disease sever-
7	ity), program specific data, and aggregate data.
8	"(h) Contract.—The contract under subsection (f)
9	shall—
10	"(1) be awarded through a process of competi-
11	tive bidding as determined by the Secretary; and
12	"(2) be awarded for a period of no longer than
13	5 years.
14	"(i) NETWORK MEMBERSHIP AND PATIENT REG-
15	ISTRATION FEE.
16	"(1) In General.—The Network Adminis-
17	trator may assess a fee, to be collected by the Net-
18	work Administrator, for membership in the Network
19	(to be known as the 'Network membership fee'), and
20	for the listing of each potential transplant recipient
21	on the national organ matching system maintained
22	by the Network Administrator (to be known as the
23	'patient registration fee'), in an amount determined
24	under paragraph (2).

1	"(2) Amount.—The amounts of the fees to be
2	assessed under paragraph (1) shall be calculated so
3	as to be—
4	"(A) reasonable and customary; and
5	"(B) sufficient to cover the Network's rea-
6	sonable costs of operation in accordance with
7	this section.
8	"(3) Annual recalculation.—
9	"(A) In General.—The fees calculated
10	under paragraph (2) shall be annually recal-
11	culated, based on—
12	"(i) changes in the level or cost of
13	contract tasks and other activities related
14	to organ procurement and transplantation;
15	and
16	"(ii) changes in expected revenues
17	from contract funds, Network membership
18	fees and patient registration fees available
19	to the Network Administrator.
20	"(B) Procedure.—
21	"(i) Proposal.—The Network Ad-
22	ministrator shall submit to the Secretary a
23	written proposal for, and justification of, a
24	recalculated fee under subparagraph (A).

of the Network Administrator for a recalculated fee under clause (i) shall take effect unless the Secretary, within 60 days of
receiving the proposal, provides the Network Administrator with a written determination, with justification, that the proposed fee level does not meet the requirement of subparagraph (A).

"(4) Use of fees.—

"(A) IN GENERAL.—All fees collected by
the Network Administrator under this subsection shall be available to the Network, without fiscal year limitation, for use in carrying
out the functions described in subsection (f).

"(B) RESTRICTION.—Fees collected under this subsection may not be used for any activity for which contract funds may not be used under this section.

"(5) Rule of construction. Nothing in this subsection shall be construed as prohibiting the Network Administrator from collecting or accepting other fees, donations or gifts or for using such other fees, donations or gifts to carry out activities other

1	than those authorized under the contract under this
2	section.
3	"(j) Oversight of Network Participants.—
4	"(1) Monitoring.—
5	"(A) IN GENERAL.—The OPTN Board
6	and the Network Administrator shall, on an on-
7	going and periodic basis, or as requested by the
8	Secretary, monitor the operations of Network
9	participants to determine whether the partici-
10	pants are maintaining compliance with the cri-
11	teria and policies established by the OPTN
12	Board.
13	"(B) Procedures.—
14	"(i) NOTICE.—In monitoring a Net-
15	work participant under subparagraph (A),
16	the OPTN Board or the Administrator—
17	"(I) shall inform the participant
18	and the Secretary upon initiating a
19	compliance review of a Network par-
20	ticipant; and
21	"(H) shall inform the participant
22	and the Secretary of any findings in-
23	dicating noncompliance by the partici-
24	pant with such criteria and policies.

"(ii) APPEALS.—The Network Administrator shall establish procedures for appealing noncompliance determinations.
 Such procedures shall ensure due process
 and shall allow for corrective action.

"(2) PEER REVIEW PROCEEDINGS.—

"(A) IN GENERAL.—The OPTN Board shall establish a peer review system and conditions for the application of peer review requirements to ensure that members of the Network comply with policies and criteria established by the OPTN Board under this section. Such peer review system may include prospective reviews and shall be administered by the Network Administrator and overseen by the OPTN Board.

"(B) Policies, Review and EvaluaTion.—As part of the peer review system established under subparagraph (A), the OPTN
Board shall establish such policies, and the Network Administrator shall conduct such ongoing
and periodic reviews and evaluations of members of the Network, as necessary to ensure
compliance with the policies and criteria established by the OPTN Board under this section.

1	"(C) Emerging issues.—As part of such
2	peer review system established under subpara-
3	graph (A), the OPTN Board shall establish
4	policies to work with and direct the Network
5	Administrator to respond to emerging issues
6	and problems.
7	"(k) Enforcement.—
8	"(1) RECOMMENDATIONS.—The OPTN Board
9	or the Network Administrator shall provide advice,
10	and make recommendations for appropriate action,
11	to the Secretary concerning the results of any re-
12	views or evaluations that, in the opinion of the
13	OPTN Board or the Network Administrator,
14	indicate—
15	"(A) noncompliance by Network partici-
16	pants with—
17	"(i) the policies or criteria established
18	by the OPTN Board; or
19	"(ii) the operating procedures of the
20	Network Administrator; or
21	"(B) a risk to the health of organ trans-
22	plant patients or to public safety.
23	"(2) Enforcement by Network.—
24	"(A) IN GENERAL.—If the OPTN Board
25	determines that one of the members of the net-

1	work has violated a requirement established by
2	this section or by the Network, the OPTN
3	Board may impose on the member 1 or more of
4	the sanctions described in subparagraph (B), or
5	may recommend that the Secretary take en-
6	forcement action under paragraph (3).
7	"(B) Types of sanctions.—The sanc-
8	tions described in this subparagraph may
9	include
10	"(i) the loss of any or all privileges of
11	membership in good standing in the Net-
12	work;
13	"(ii) the imposition upon the member
14	of additional or more frequent reviews or
15	evaluations under subsection $(j)(1)(A)$, and
16	assessments of the reasonable costs of such
17	additional or more frequent reviews or
18	evaluations; and
19	"(iii) such other sanctions as the Sec-
20	retary may permit the OPTN Board to im-
21	pose.
22	"(3) Enforcement by the secretary.—
23	"(A) In General.—If the Secretary, after
24	consultation with the OPTN Board or Network
25	Administrator determines that a member of the

1	Network has violated a requirement established
2	by this section or a requirement of a policy that
3	is enforceable under subsection (f), the Sec-
4	retary may impose on the member 1 or more of
5	the sanctions described in subparagraph (B).
6	"(B) Types of sanctions.—The sanc-
7	tions described in this subparagraph shall
8	include—
9	"(i) requiring the member to follow a
10	directed plan of correction;
11	"(ii) imposing upon the member a
12	monetary assessment (to be paid to the
13	General Fund of the Treasury) in an
14	amount not to exceed \$10,000 for each
15	violation or for each day of violation;
16	"(iii) requiring the member to pay to
17	the Network Administrator the costs of on-
18	site monitoring of the member;
19	"(iv) the loss of any or all privileges
20	of membership in the Network; and
21	"(v) in eases where the violation ere-
22	ates a risk to patient health or to public
23	health, such other action as the Secretary
24	determines to be necessary.

1	"(C) Procedures.—The Secretary shall
2	develop and implement procedures for the impo-
3	sition of sanctions under clauses (i) through (v)
4	of subparagraph (B). Such procedures shall
5	include
6	"(i) the provision of reasonable notice
7	to the Network member and the OPTN
8	Board that the Secretary is considering
9	imposing a sanction;
10	"(ii) affording the member a reason-
11	able opportunity to be heard in response to
12	the notice;
13	"(iii) the provision of notice to the
14	member that the Secretary has decided to
15	impose a sanction; and
16	"(iv) the opportunity for the Network
17	member to appeal such sanction.
18	"(l) Annual Report.—
19	"(1) IN GENERAL.—Not later than September
20	30 of each year, the Network Administrator shall
21	prepare and submit to the Secretary an annual re-
22	port on the performance and policies of the Network.
23	The report shall include additional items as specified
24	in the contract under this section or requested in a
25	timely manner by the Secretary.

1 "(2) REQUIREMENT OF OPTN BOARD 2 PROVAL.—The OPTN Board shall review and ap-3 prove the report required under paragraph (1) prior 4 to the submission of such report to the Secretary. "(3) Submission to congress.— 5 6 "(A) IN GENERAL.—Not later than De-7 cember 31 of each year, the Secretary shall 8 transmit the report submitted under paragraph 9 (1) and the comments of the Secretary con-10 cerning such report, to the appropriate commit-11 tees of Congress. 12 INFORMATION.—The "(B) **CLARIFYING** 13 Secretary may, upon the receipt of the report 14 under paragraph (1), but prior to transmission

under paragraph (1), but prior to transmission
of the report to Congress under subparagraph
(A), request that the Network Administrator
submit clarifying information or an addenda as
needed to fulfill the requirements of this subsection.

"(m) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to earry out this section, such sums as may be necessary for each of fiscal years 2001 through 2005.".

20

21

1 SEC. 3. SCIENTIFIC REGISTRY.

- 2 Section 373 of the Public Health Service Act (42)
- 3 U.S.C. 274a) is amended to read as follows:
- 4 "SEC. 373. SCIENTIFIC REGISTRY.
- 5 "The Secretary shall by contract, develop and main-
- 6 tain a scientific registry of the recipients of organ trans-
- 7 plants. The registry shall include information, with respect
- 8 to organ transplant patients and transplant procedures,
- 9 as the Secretary determines to be necessary to an ongoing
- 10 evaluation of the scientific and clinical status of organ
- 11 transplantation.".
- 12 SEC. 4. ORGAN DONATION.
- 13 Part H of title HI of the Public Health Service Act
- 14 (42 U.S.C. 273 et seq.) is amended—
- 15 (1) by redesignating section 378 (42 U.S.C.
- 16 274g) as section 379; and
- 17 (2) by inserting after section 377 (42 U.S.C.
- 18 274f) the following:
- 19 "SEC. 378, ORGAN DONATION AND RESEARCH.
- 20 "(a) Inter-Agency Task Force on Organ Dona-
- 21 Tion and Research.—
- 22 "(1) IN GENERAL.—The Secretary shall estab-
- 23 lish an inter-agency task force on organ donation
- 24 and research (referred to in this section as the 'task
- 25 force') to improve the coordination and evaluation
- 26 of

1	"(A) federally supported or conducted
2	organ donation efforts and policies; and
3	"(B) federally supported or conducted
4	basic, clinical and health services research (in-
5	eluding research on preservation techniques and
6	organ rejection and compatibility).
7	"(2) Composition.—The task force shall be
8	composed of—
9	"(A) the Surgeon General, who shall serve
10	as the chairperson;
11	"(B) representatives to be appointed by
12	the Secretary from relevant agencies within the
13	Department of Health and Human Services (in-
14	cluding the Health Resources and Services Ad-
15	ministration, Health Care Financing Adminis-
16	tration, National Institutes of Health, and
17	Agency for Healthcare Research and Quality);
18	"(C) a representative from the Department
19	of Transportation;
20	"(D) a representative from the Depart-
21	ment of Defense;
22	"(E) a representative from the Department
23	of Veterans Affairs;
24	"(F) a representative from the Office of
25	Personnel Management: and

1	"(G) representatives of other Federal
2	agencies or departments as determined to be
3	appropriate by the Secretary.
4	"(3) Annual Report.—In addition to activi-
5	ties carried out under paragraph (1), the task force
6	shall support the development of the annual report
7	under subsection $(d)(2)$.
8	"(4) TERMINATION.—The task force may be
9	terminated at the discretion of the Secretary fol-
10	lowing the completion of at least 2 annual reports
11	under subsection (d). Upon such termination, the
12	Secretary shall provide for the on-going coordination
13	of federally supported or conducted organ donation
14	and research activities.
15	"(b) Education.—
16	"(1) Public education and awareness.
17	The Secretary shall, directly or through grants or
18	contracts, carry out a comprehensive and effective
19	national public education program to increase organ
20	donation, including living donation.
21	"(2) DEVELOPMENT OF CURRICULA AND
22	OTHER EDUCATION ACTIVITIES.—
23	"(A) IN GENERAL.—The Secretary shall
24	support the development and dissemination of
25	model enginels to train health care profes-

1	sionals and other appropriate professionals (in-
2	eluding religious leaders in the community and
3	law enforcement officials) in issues surrounding
4	organ donation, including methods to approach
5	patients and their families, cultural sensitivities,
6	and other relevant issues.
7	"(B) HEALTH CARE PROFESSIONALS.—
8	For purposes of subparagraph (A), the term
9	'health care professionals' includes—
10	"(i) medical students, residents and
11	fellows, attending physicians (through con-
12	tinuing medical education courses and
13	other methods), nurses, social workers, and
14	other allied health professionals; and
15	"(ii) hospital- or other health care-fa-
16	eility based chaplains; and
17	"(iii) emergency medical personnel.
18	"(e) Grants.—The Secretary shall award peer-re-
19	viewed grants to public and non-profit private entities, in-
20	eluding States, to earry out studies and demonstration
21	projects to increase organ donation rates, including living
22	donation. The Secretary shall ensure that activities carried
23	out by grantees under this subsection are evaluated for
24	effectiveness and that such findings are disseminated.
25	"(d) Reports.—

1	"(1) IOM REPORT ON BEST PRACTICES.—
2	"(A) IN GENERAL.—The Secretary shall
3	enter into a contract with the Institute of Medi-
4	eine to conduct an evaluation of the organ do-
5	nation practices of organ procurement organiza-
6	tions, States, other countries, and other appro-
7	priate organizations that have achieved a higher
8	than average organ donation rate.
9	"(B) Barriers.—In conducting the eval-
10	uation under subparagraph (A), the Institute of
11	Medicine shall examine existing barriers to
12	organ donation.
13	"(C) Report.—Not later than 18 months
14	after the date of enactment of this section, the
15	Institute of Medicine shall submit to the Sec-
16	retary a report concerning the evaluation con-
17	ducted under this paragraph. Such report shall
18	include recommendations for administrative ac-
19	tions and, if necessary, legislation in order to
20	replicate the best practices identified in the
21	evaluation and to otherwise increase organ do-
22	nation and procurement rates.
23	"(2) Annual report on donation.—
24	"(A) In GENERAL.—Not later than 1 year
25	after the date on which the report is submitted

1	under paragraph $(1)(C)$, and annually there-
2	after, the Secretary shall prepare and submit to
3	Congress a report concerning federally sup-
4	ported or conducted organ donation and pro-
5	curement activities, including donation and pro-
6	curement activities evaluated or conducted
7	under subsection (a) to increase organ dona-
8	tion.
9	"(B) REQUIREMENTS.—To the extent
10	practicable, each annual report under subpara-
11	graph (A) shall—
12	"(i) evaluate the effectiveness of ac-
13	tivities, identify best practices, and make
14	recommendations regarding broader adop-
15	tion of best practices with respect to organ
16	donation and procurement;
17	"(ii) assess organ donation and pro-
18	curement activities that are recently com-
19	pleted, current or planned.
20	"(e) AUTHORIZATION OF APPROPRIATIONS.—There
21	is authorized to be appropriated to carry out this section,
22	\$15,000,000 for fiscal year 2001, and such sums as may
23	be necessary for each of fiscal years 2002 through 2005.".

1	SECTION 1. SHORT TITLE.
2	This Act may be cited as the "Organ Procurement and
3	$Transplantation\ Network\ Amendments\ Act\ of\ 2000".$
4	SEC. 2. ORGAN PROCUREMENT AND TRANSPLANTATION
5	NETWORK.
6	(a) In General.—Section 372 of the Public Health
7	Service Act (42 U.S.C. 274) is amended to read as follows:
8	"SEC. 372. ORGAN PROCUREMENT AND TRANSPLANTATION
9	NETWORK.
10	"(a) Establishment of Network.—
11	"(1) In General.—An Organ Procurement and
12	Transplantation Network (in this section referred to
13	as the 'Network' or the 'OPTN') is established under
14	this section and shall be operated by a private non-
15	profit entity as provided for in subsection (f).
16	"(2) Requirements.—The Network shall—
17	"(A) in accordance with criteria developed
18	under subsection $(c)(1)(B)$, include as members
19	of the Network qualified organ procurement or-
20	ganizations (as described in section 371(b)),
21	transplant centers, and other entities that have a
22	demonstrated interest in the fields of organ dona-

tion or transplantation (such members shall be

referred to in this section as 'Network partici-

pants'); and

23

24

25

1 "(B) have a policy board (referred to in this 2 section as the 'OPTN Board') that meets the requirements of subsection (b). 3 "(b) OPTN POLICY BOARD.— 4 "(1) Composition.—The OPTN Board shall be 5 6 composed of not more than 36 voting members to be 7 elected under paragraph (2) and 5 nonvoting, ex offi-8 cio members appointed under paragraph (3). 9 "(2) Elected members.— 10 "(A) IN GENERAL.—The voting members of 11 the OPTN Board shall be elected by the members 12 of the Network described in subsection (a)(2)(A), 13 from among the nominees submitted under sub-14 paragraph (B), through a fair and open process. 15 "(B) Nominating committee.—The nomi-16 nating committee established under paragraph 17 (5) shall, prior to each election of OPTN Board 18 members under this paragraph, develop a list of 19 nominees for such election. Such list shall reflect 20 the diversity of Network members described in 21 subsection (a)(2)(A), including factors such as 22 program type and size and geographic location. 23 Recommendations may be submitted to the nomi-

nating committee by the Secretary, the members

1	of the Network described in subsection $(a)(2)(A)$,
2	or the general public.
3	"(C) Qualifications.—The OPTN Board
4	shall be composed of—
5	"(i) transplant surgeons and trans-
6	plant physicians;
7	"(ii) representatives of qualified organ
8	procurement organizations, transplant cen-
9	ters, voluntary health associations, or the
10	general public, including patients awaiting
11	a transplant or transplant recipients or in-
12	dividuals who have donated an organ, or
13	the family members of such patients, recipi-
14	ents or donors; and
15	"(iii) individuals distinguished in the
16	fields of ethics, basic, clinical and health
17	services research, biostatistics, health care
18	policy, or health care economics or financ-
19	ing.
20	"(D) Representation requirement.—
21	The OPTN Board shall be structured to ensure
22	that—
23	"(i) approximately 50 percent of the
24	members elected under this paragraph are

1	transplant surgeons and transplant physi-
2	cians; and
3	"(ii) approximately 25 percent of the
4	members elected under this paragraph are
5	transplant candidates, transplant recipi-
6	ents, organ donors and family members of
7	such individuals.
8	Nothing in this subparagraph shall be construed
9	to preclude an individual voting member of the
10	OPTN Board from being a representative de-
11	scribed in each of clauses (i) and (iii) or (ii) and
12	(iii) of subparagraph (C) so long as the limita-
13	tion described in clause (i) of this subparagraph
14	is complied with.
15	"(3) Appointed members.—
16	"(A) In General.—The Secretary shall ap-
17	point as ex officio, nonvoting members of the
18	OPTN Board, 1 representative from each of the
19	following:
20	"(i) The Health Resources and Services
21	Administration.
22	"(ii) The National Institutes of Health.
23	"(iii) The Health Care Financing Ad-
24	ministration.

1	"(iv) The Agency for Healthcare Re-
2	search and Quality.
3	"(B) Network administrator.—The Net-
4	work Administrator shall appoint an ex officio
5	nonvoting member of the OPTN Board.
6	"(4) Terms of elected members.—
7	"(A) In general.—Except as provided for
8	in this paragraph, members of the OPTN Board
9	elected under paragraph (2) shall serve for a
10	term of 3 years and may be re-elected.
11	"(B) New members.—To ensure the stag-
12	gered rotation of 1/3 of the elected members of the
13	OPTN Board each year, the initial members of
14	the OPTN Board elected under paragraph (2)
15	shall serve for terms of 1, 2, or 3 years respec-
16	tively as designated by the nominating com-
17	mittee.
18	"(C) Transition.—Consistent with sub-
19	section (c)(3), the voting members of the OPTN
20	Board who are serving on the date of enactment
21	of the Organ Procurement and Transplantation
22	Network Amendments Act of 2000 may continue
23	to serve until the expiration of their terms. Upon
24	such termination, the nominating committee, in
25	submitting nominations to fill such vacancies,

1	shall ensure the staggered rotation of $1/3$ of the
2	members elected under paragraph (2) every 3
3	years.
4	"(D) Contract status.—A change in the
5	status of a contract under subsection (f), or a
6	change in the contractor, shall not affect the
7	terms of the members of the OPTN Board.
8	"(5) Chairperson and committees.—The
9	OPTN Board shall have a chairperson, an executive
10	committee, a nominating committee, a membership
11	committee, and such other committees as the OPTN
12	Board determines to be appropriate.
13	"(c) General Functions of the OPTN Board.—
14	"(1) Establishment of network policies
15	AND CRITERIA.—The OPTN Board shall—
16	"(A) after consultation with Network par-
17	ticipants and the Network Administrator, estab-
18	lish and carry out the policies and functions de-
19	scribed in this section for the Network;
20	"(B) establish membership criteria for par-
21	ticipating in the Network;
22	"(C) establish medical criteria for allocating
23	organs and for listing and de-listing patients on
24	the national lists maintained under paragraph
25	(2); and

1	"(D) establish performance criteria for
2	transplant programs.
3	"(2) National System.—The OPTN Board
4	shall maintain a national system to match organs
5	and individuals who need organ transplants. The na-
6	tional system shall—
7	"(A) have 1 or more lists, derived from a
8	national list, of individuals who are in need of
9	organ transplants; and
10	"(B) be operated in accordance with Net-
11	work policies and criteria established under
12	paragraph (1).
13	"(3) No fiduciary responsibility.—The
14	OPTN Board shall have no voting member who has
15	any fiduciary responsibility to the entity that holds
16	the contract provided for under this section.
17	"(4) OPTN board requirements.—The OPTN
18	Board shall cooperate with the Network Adminis-
19	trator to ensure compliance with the requirements of
20	this section including the contract entered into under
21	subsection (f).
22	"(d) Organ Transplant Policy.—The OPTN Board
23	shall establish organ transplant policies, including organ
24	allocation policies for potential organ recipients and poli-
25	cies that affect patient outcomes. Such policies shall—

1	"(1) be based on sound medical principles;
2	"(2) be based on valid scientific data;
3	"(3) be equitable;
4	"(4) seek to achieve the best use of donated or-
5	gans;
6	"(5) be designed to avoid wasting organs, to
7	avoid futile transplants and reduce the risk of re-
8	transplantation, to promote patient access to trans-
9	plantation, and to promote the efficient management
10	of organ placement;
11	"(6) be specific for each organ type or combina-
12	tion of organ types;
13	"(7) be based on standardized medical criteria
14	for listing and de-listing candidates from organ
15	transplant waiting lists;
16	"(8) determine priority rankings (within cat-
17	egories as appropriate) for candidates who are medi-
18	cally suitable for transplantation, such rankings shall
19	be based on standardized medical criteria and ordered
20	according to medical urgency and medical appro-
21	priateness;
22	"(9) seek to reduce disparities in transplantation
23	resulting from socioeconomic status, race, ethnicity,
24	geographic area or region of residence or transplan-
25	tation, or being medically underserved;

1	"(10) develop and apply appropriate perform-
2	ance indicators, including patient-focused indicators,
3	to assess transplant program performance and reduce
4	inter-transplant program variance to improve pro-
5	gram performance; and
6	"(11) seek distribution of organs as appropriate
7	based on paragraphs (1) through (10).
8	"(e) Enforcement of Organ Transplant Pol-
9	ICY.—
10	"(1) In general.—
11	"(A) Proposed Policy.—This paragraph
12	shall apply to any proposed transplant policy
13	that is developed by the OPTN Board that the
14	Board or the Secretary determines should be en-
15	forced under this section or under section 1138
16	of the Social Security Act.
17	"(B) Submission of Policy.—
18	"(i) In general.—Not later than 60
19	days prior to the implementation of a pro-
20	posed policy described in subparagraph (A),
21	the OPTN Board shall submit such pro-
22	posed policy to the Secretary.
23	"(ii) Required submission.—
24	"(I) Request by secretary.—If
25	determined appropriate by the Sec-

1 retary, the Secretary may request that 2 the OPTN Board submit revisions to 3 existing transplant policies, or submit 4 new transplant policies, to the Sec-5 retary under this subparagraph. Not 6 later than 90 days after any such re-7 quest, the OPTN Board shall submit 8 such revisions or new policy to the Sec-9 retary. 10 "(II) Failure to comply.—If 11 the OPTN Board fails to comply with 12 the request of the Secretary under sub-13 clause (I), the Secretary may submit 14 comments concerning such request to 15 the OPTN Board for review. Not later 16 than 60 days after the submission of 17 such comments, the OPTN Board shall, 18 considering such comments, after 19 transmit the policy to the Secretary for 20 review under subparagraph (C). 21 "(III) APPLICATION OF PROVI-22 SIONS.—The provisions of subpara-23 graphs (C), (D), and (E) shall apply 24 to any revisions or new policies sub-

mitted under this clause to the same

1	extent that such subparagraphs apply
2	to policies proposed under subpara-
3	graph(A).
4	"(C) Publication.—Upon receipt of a pro-
5	posed policy under subparagraph (B), the Sec-
6	retary shall publish the policy in the Federal
7	Register for a 60-day public comment period.
8	"(D) Action by Secretary.—Not later
9	than 90 days after receipt of a proposed policy
10	under subparagraph (B), the Secretary shall con-
11	sider public comments received under subpara-
12	graph (C) and shall—
13	"(i) notify the OPTN Board that the
14	policy is consistent with this section and
15	therefore enforceable; or
16	"(ii) notify the OPTN Board that the
17	policy is inconsistent with this section and
18	direct the Board to reconsider and revise the
19	policy consistent with the recommendations
20	of the Secretary.
21	"(E) Reconsideration.—
22	"(i) In general.—Not later than 30
23	days after receiving a notice from the Sec-
24	$retary\ under\ subparagraph\ (D)(ii),\ the$
25	OPTN Board shall reaffirm the proposed

1	policy and submit such policy to the Sec-
2	retary or shall revise such policy and sub-
3	mit such revised policy to the Secretary.
4	"(ii) Action by Secretary.—Not
5	later than 30 days after receiving a revised
6	or reaffirmed policy under clause (i), the
7	Secretary shall—
8	"(I) notify the OPTN Board that
9	the revised or reaffirmed policy is con-
10	sistent with this section and therefore
11	$enforceable;\ or$
12	"(II) notify the OPTN Board that
13	the revised or reaffirmed policy is in-
14	consistent with this section and submit
15	the revised or reaffirmed policy, with
16	the comments and proposed revisions of
17	the Secretary, to the Scientific Advi-
18	sory Committee on Organ Transplan-
19	tation (referred to in this subsection as
20	the 'Committee') established under
21	paragraph (2).
22	"(iii) Action by committee.—Not
23	later than 30 days after the submission of
24	a revised or reaffirmed policy to the Com-
25	mittee under clause (ii), the Committee

1	may, by a majority vote, disapprove the
2	comments or revisions of the Secretary. If
3	the policy is not disapproved by a majority
4	vote, the OPTN Board shall revise the pol-
5	icy accordingly and such policy shall be en-
6	forceable. If the Committee disapproves such
7	comments or revisions, the revised or re-
8	affirmed policy shall not take effect until a
9	majority of the Committee approves the pol-
10	icy or the revisions to such policy. Upon the
11	approval of a majority of the Committee of
12	the policy or revisions to such policy, the
13	OPTN Board shall revise the policy accord-
14	ingly and such policy shall become enforce-
15	able.
16	"(2) Scientific advisory committee on
17	ORGAN TRANSPLANTATION.—
18	"(A) Establishment.—The Secretary shall
19	establish an advisory committee to be known as
20	the Scientific Advisory Committee on Organ
21	Transplantation. Consistent with the require-
22	ments of sections 5 and 10 of the Federal Advi-
23	sory Committee Act—
24	"(i) the deliberations of the Committee
25	shall not be inappropriately influenced by

1	the Secretary or by any special interest and
2	shall only be the result of the independent
3	judgment of the Committee; and
4	"(ii) the meetings of the Committee
5	shall be open to the public, advance notice
6	of meetings shall be published in the Federal
7	Register, and records or minutes of meetings
8	shall be made available to the public.
9	"(B) Duties.—The Committee shall make
10	recommendations with respect to policy matters
11	related to reviews conducted under paragraph
12	(1)(E)(ii)(II).
13	"(C) Membership.—The Committee shall
14	be composed of 21 members, of which—
15	"(i) seven members shall be appointed
16	by the Secretary from nominations sub-
17	mitted by the OPTN Board under subpara-
18	graph(D);
19	"(ii) seven members shall be appointed
20	by the Secretary from nominations sub-
21	mitted by the Institute of Medicine under
22	subparagraph (D); and
23	"(iii) seven members shall be ap-
24	pointed by the Secretary.

1	"(D) Nominations.—The OPTN Board
2	and the Institute of Medicine shall each nomi-
3	nate, in an independent manner, 12 qualified
4	individuals to serve on the Committee.
5	"(E) Qualifications.—In appointing in-
6	dividuals to serve on the Committee under sub-
7	paragraph (C), the Secretary shall ensure that—
8	"(i) twelve members are transplant
9	physicians or transplant surgeons of
10	whom—
11	"(I) four shall be selected from the
12	nominations submitted by the OPTN
13	Board; and
14	"(II) four shall be selected from
15	the nominations submitted by the In-
16	stitute of Medicine; and
17	"(ii) the remaining members are indi-
18	viduals who are—
19	"(I) distinguished in the fields of
20	ethics, basic, clinical or health services
21	research, biostatistics, or health care
22	policy, economics or financing; or
23	``(II) transplant candidates,
24	transplant recipients, organ donors or
25	family members of such individuals.

1	"(F) Experts.—The Committee shall seek
2	advice from appropriate experts, as needed, to
3	evaluate the proposed policy and revisions under
4	review.
5	"(G) Chairperson.—The members of the
6	Committee shall elect a member to serve as the
7	chairperson of the Committee.
8	"(H) Terms.—Members of the Committee
9	shall serve for a term of 5 years. Vacancies shall
10	be filled in the same manner as the original ap-
11	pointment was made.
12	"(3) Study by general accounting office.—
13	"(A) In general.—The Comptroller Gen-
14	eral shall conduct a study of the review process
15	for enforceable transplant policies under this
16	subsection. Such study shall examine the role of
17	the Advisory Committee established under para-
18	graph (2) in resolving transplant policy matters
19	under this subsection.
20	"(B) Completion and Report.—Not later
21	than September 30, 2004, the Comptroller Gen-
22	eral shall complete the study under subpara-
23	graph (A) and shall prepare and submit to the
24	appropriate committees of Congress a report that

contains—

1	"(i) the findings of the Comptroller
2	General with respect to the study; and
3	"(ii) the recommendations of the
4	Comptroller General concerning—
5	"(I) the continued use of the Advi-
6	sory Committee to resolve transplant
7	policy matters under this subsection;
8	"(II) improvements in the com-
9	position and method of selection of the
10	members of the Advisory Committee;
11	and
12	"(III) any other improvements in
13	the review process.
14	"(f) Network Administration and Operation.—
15	The Secretary shall contract with a nonprofit private entity
16	(referred to in this section as the 'Network Administrator')
17	for the administration and operation of the Network. The
18	Network Administrator shall administer and operate the
19	OPTN Board in accordance with subsection (b). The Net-
20	work Administrator shall, pursuant to the policies and cri-
21	teria established by the OPTN Board—
22	"(1) maintain and operate a national system as
23	established by the OPTN Board to match organs and
24	individuals who need organ transplants;

1	"(2) operate in accordance with medical criteria
2	established by the OPTN Board, and administer the
3	$national\ system\ established\ under\ subsection\ (c)(2);$
4	"(3) maintain 1 or more lists, derived from a
5	national list, of individuals who need organ trans-
6	plants as provided for under subsection $(c)(2)(A)$;
7	"(4) maintain a 24-hour communication service
8	to facilitate matching organs with individuals in-
9	cluded on the list or lists;
10	"(5) assist organ procurement organizations in
11	obtaining and distributing organs in accordance with
12	the policies established by the OPTN Board;
13	"(6) adopt and use standards of quality for the
14	acquisition and transportation of donated organs, in-
15	cluding standards regarding the transmission of in-
16	fectious diseases;
17	"(7) prepare and distribute, on a regionalized
18	basis (and, to the extent practicable, among regions or
19	on a national basis), samples of blood sera from indi-
20	viduals who are included on the list in order to facili-
21	tate matching the compatibility of such individuals
22	with organ donors;
23	"(8) coordinate, as appropriate, the transpor-
24	tation of organs from organ procurement organiza-
25	tions to transplant centers;

1	"(9) provide information to physicians, health
2	care professionals, and the general public regarding
3	organ donation;
4	"(10) carry out studies and demonstration
5	projects for the purpose of improving procedures for
6	organ procurement and allocation; and
7	"(11) work actively with organ procurement or-
8	ganizations, transplant centers, health care providers,
9	and the public to increase the supply of donated or-
10	gans.
11	"(g) Data Collection, Analysis and Distribu-
12	TION.—
13	"(1) In General.—The Network Administrator
14	shall analyze, maintain, verify, make available and
15	publish timely data to the extent necessary to—
16	"(A) enable the OPTN Board to fulfill its
17	responsibilities under this section;
18	"(B) assess the compliance of members of
19	the Network with performance and other criteria
20	$developed\ pursuant\ to\ subsection\ (c)(1);$
21	"(C) evaluate the quality of care provided to
22	transplant candidates and patients generally
23	and in an individual program;
24	"(D) provide data needed by the Scientific
25	Registry maintained pursuant to section 373:

1	"(E) provide transplant candidates and pa-
2	tients, physicians and others with information
3	needed to evaluate or select a transplant pro-
4	gram;
5	"(F) provide a member of the Network with
6	data about the member, including results of
7	analysis or other processing of data originally
8	supplied by the member;
9	"(G) enable the OPTN Board, the Network
10	Administrator and the Secretary to fulfill their
11	responsibilities under this section; and
12	"(H) comply with the requirements under
13	subsection (l).
14	"(2) Types of Data—Data provided under
15	paragraph (1) shall include—
16	"(A) data on transplant candidates, trans-
17	plant recipients, organ donors, donated organs,
18	and transplant programs; and
19	"(B) as appropriate, data, graft- and pa-
20	tient-survival rates (actual and adjusted to re-
21	flect program-specific population disease sever-
22	ity), program specific data, and aggregate data.
23	"(h) Contract under subsection (f)
24	shall—

1	"(1) be awarded through a process of competitive
2	bidding as determined by the Secretary; and
3	"(2) be awarded for a period of no longer than
4	5 years.
5	"(i) Network Membership and Patient Registra-
6	TION FEE.—
7	"(1) In General.—The Network Administrator
8	may assess a fee, to be collected by the Network Ad-
9	ministrator, for membership in the Network (to be
10	known as the 'Network membership fee'), and for the
11	listing of each potential transplant recipient on the
12	national organ matching system maintained by the
13	Network Administrator (to be known as the 'patient
14	registration fee'), in an amount determined under
15	paragraph (2).
16	"(2) Amount.—The amounts of the fees to be as-
17	sessed under paragraph (1) shall be calculated so as
18	to be—
19	"(A) reasonable and customary; and
20	"(B) sufficient to cover the Network's rea-
21	sonable costs of operation in accordance with
22	$this\ section.$
23	"(3) Annual recalculation.—

1	"(A) In General.—The fees calculated
2	under paragraph (2) shall be annually recal-
3	culated, based on—
4	"(i) changes in the level or cost of con-
5	tract tasks and other activities related to
6	organ procurement and transplantation;
7	and
8	"(ii) changes in expected revenues from
9	contract funds, Network membership fees
10	and patient registration fees available to the
11	$Network\ Administrator.$
12	"(B) Procedure.—
13	"(i) Proposal.—The Network Admin-
14	istrator shall submit to the Secretary a
15	written proposal for, and justification of, a
16	$recalculated\ fee\ under\ subparagraph\ (A).$
17	"(ii) Determination.—The proposal
18	of the Network Administrator for a recal-
19	culated fee under clause (i) shall take effect
20	unless the Secretary, within 60 days of re-
21	ceiving the proposal, provides the Network
22	Administrator with a written determina-
23	tion, with justification, that the proposed
24	fee level does not meet the requirement of
25	subparagraph (A).

1	"(4) Use of fees.—
2	"(A) In general.—All fees collected by the
3	Network Administrator under this subsection
4	shall be available to the Network, without fiscal
5	year limitation, for use in carrying out the func-
6	tions described in subsection (f).
7	"(B) Restriction.—Fees collected under
8	this subsection may not be used for any activity
9	for which contract funds may not be used under
10	this section.
11	"(5) Rule of construction.—Nothing in this
12	subsection shall be construed as prohibiting the Net-
13	work Administrator from collecting or accepting other
14	fees, donations or gifts or for using such other fees, do-
15	nations or gifts to carry out activities other than
16	those authorized under the contract under this section.
17	"(j) Oversight of Network Participants.—
18	"(1) Monitoring.—
19	"(A) In General.—The OPTN Board and
20	the Network Administrator shall, on an ongoing
21	and periodic basis, or as requested by the Sec-
22	retary, monitor the operations of Network par-
23	ticipants to determine whether the participants
24	are maintaining compliance with the criteria
25	and policies established by the OPTN Board.

1	"(B) Procedures.—
2	"(i) Notice.—In monitoring a Net-
3	work participant under subparagraph (A),
4	the OPTN Board or the Administrator—
5	"(I) shall inform the participant
6	and the Secretary upon initiating a
7	compliance review of a Network partic-
8	ipant; and
9	"(II) shall inform the participant
10	and the Secretary of any findings indi-
11	cating noncompliance by the partici-
12	pant with such criteria and policies.
13	"(ii) Appeals.—The Network Admin-
14	istrator shall establish procedures for ap-
15	pealing noncompliance determinations.
16	Such procedures shall ensure due process
17	and shall allow for corrective action.
18	"(2) Peer review proceedings.—
19	"(A) In general.—The OPTN Board shall
20	establish a peer review system and conditions for
21	the application of peer review requirements to
22	ensure that members of the Network comply with
23	policies and criteria established by the OPTN
24	Board under this section. Such peer review sys-
25	tem may include prospective reviews and shall be

administered by the Network Administrator and
 overseen by the OPTN Board.

"(B) Policies, Review and Evaluation.—As part of the peer review system established under subparagraph (A), the OPTN Board shall establish such policies, and the Network Administrator shall conduct such ongoing and periodic reviews and evaluations of members of the Network, as necessary to ensure compliance with the policies and criteria established by the OPTN Board under this section.

"(C) EMERGING ISSUES.—As part of such peer review system established under subparagraph (A), the OPTN Board shall establish policies to work with and direct the Network Administrator to respond to emerging issues and problems.

"(k) Enforcement.—

"(1) RECOMMENDATIONS.—The OPTN Board or the Network Administrator shall provide advice, and make recommendations for appropriate action, to the Secretary concerning the results of any reviews or evaluations that, in the opinion of the OPTN Board or the Network Administrator, indicate—

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1	"(A) noncompliance by Network partici-
2	pants with—
3	"(i) the policies or criteria established
4	by the OPTN Board; or
5	"(ii) the operating procedures of the
6	$Network\ Administrator;\ or$
7	"(B) a risk to the health of organ trans-
8	plant patients or to public safety.
9	"(2) Enforcement by Network.—
10	"(A) In general.—If the OPTN Board de-
11	termines that one of the members of the network
12	has violated a requirement established by this
13	section or by the Network, the OPTN Board may
14	impose on the member 1 or more of the sanctions
15	described in subparagraph (B), or may rec-
16	ommend that the Secretary take enforcement ac-
17	tion under paragraph (3).
18	"(B) Types of sanctions.—The sanctions
19	described in this subparagraph may include—
20	"(i) the loss of any or all privileges of
21	membership in good standing in the Net-
22	work;
23	"(ii) the imposition upon the member
24	of additional or more frequent reviews or
25	evaluations under subsection $(j)(1)(A)$, and

1	assessments of the reasonable costs of such
2	additional or more frequent reviews or eval-
3	uations; and
4	"(iii) such other sanctions as the Sec-
5	retary may permit the OPTN Board to im-
6	pose.
7	"(3) Enforcement by the secretary.—
8	"(A) In general.—If the Secretary, after
9	consultation with the OPTN Board or Network
10	Administrator, determines that a member of the
11	Network has violated a requirement established
12	by this section or a requirement of a policy that
13	is enforceable under subsection (f), the Secretary
14	may impose on the member 1 or more of the
15	sanctions described in subparagraph (B).
16	"(B) Types of sanctions.—The sanctions
17	described in this subparagraph shall include—
18	"(i) requiring the member to follow a
19	directed plan of correction;
20	"(ii) imposing upon the member a
21	monetary assessment (to be paid to the Gen-
22	eral Fund of the Treasury) in an amount
23	not to exceed \$10,000 for each violation or
24	for each day of violation;

1	"(iii) requiring the member to pay to
2	the Network Administrator the costs of on-
3	site monitoring of the member;
4	"(iv) the loss of any or all privileges of
5	membership in the Network; and
6	"(v) in cases where the violation cre-
7	ates a risk to patient health or to public
8	health, such other action as the Secretary
9	determines to be necessary.
10	"(C) Procedures.—The Secretary shall
11	develop and implement procedures for the impo-
12	sition of sanctions under clauses (i) through (v)
13	of subparagraph (B). Such procedures shall
14	include—
15	"(i) the provision of reasonable notice
16	to the Network member and the OPTN
17	Board that the Secretary is considering im-
18	posing a sanction;
19	"(ii) affording the member a reason-
20	able opportunity to be heard in response to
21	$the \ notice;$
22	"(iii) the provision of notice to the
23	member that the Secretary has decided to
24	impose a sanction; and

1	"(iv) the opportunity for the Network
2	member to appeal such sanction.
3	"(1) Annual Report.—
4	"(1) In general.—Not later than September 30
5	of each year, the Network Administrator shall prepare
6	and submit to the Secretary an annual report on the
7	performance and policies of the Network. The report
8	shall include additional items as specified in the con-
9	tract under this section or requested in a timely man-
10	ner by the Secretary.
11	"(2) Requirement of optn board ap-
12	PROVAL.—The OPTN Board shall review and approve
13	the report required under paragraph (1) prior to the
14	submission of such report to the Secretary.
15	"(3) Submission to congress.—
16	"(A) In general.—Not later than Decem-
17	ber 31 of each year, the Secretary shall transmit
18	the report submitted under paragraph (1) and
19	the comments of the Secretary concerning such
20	report, to the appropriate committees of Con-
21	gress.
22	"(B) Clarifying information.—The Sec-
23	retary may, upon the receipt of the report under
24	paragraph (1), but prior to transmission of the
25	report to Congress under subpargaraph (A), re-

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quest that the Network Administrator submit
clarifying information or an addenda as needed
to fulfill the requirements of this subsection.
"(m) AUTHORIZATION OF APPROPRIATIONS.—There is
authorized to be appropriated to carry out this section, such
sums as may be necessary for each of fiscal years 2001
through 2005.".
SEC. 3. SCIENTIFIC REGISTRY.
Section 373 of the Public Health Service Act (42
U.S.C. 274a) is amended to read as follows:
"SEC. 373. SCIENTIFIC REGISTRY.
"The Secretary shall by contract, develop and main-
tain a scientific registry of the recipients of organ trans-
plants. The registry shall include information, with respect
to organ transplant patients and transplant procedures, as
the Secretary determines to be necessary to an ongoing eval-
uation of the scientific and clinical status of organ trans-
plantation.".
SEC. 4. ORGAN DONATION.
Part H of title III of the Public Health Service Act
(42 U.S.C. 273 et seq.) is amended—
(1) by redesignating section 378 (42 U.S.C.
274g) as section 379; and
(2) by inserting after section 377 (42 U.S.C.
274f) the following:

1	"SEC. 378. ORGAN DONATION AND RESEARCH.
2	"(a) Inter-Agency Task Force on Organ Dona-
3	TION AND RESEARCH.—
4	"(1) In general.—The Secretary shall establish
5	an inter-agency task force on organ donation and re-
6	search (referred to in this section as the 'task force')
7	to improve the coordination and evaluation of—
8	"(A) federally supported or conducted organ
9	donation efforts and policies; and
10	"(B) federally supported or conducted basic,
11	clinical and health services research (including
12	research on preservation techniques and organ
13	$rejection\ and\ compatibility).$
14	"(2) Composition.—The task force shall be com-
15	posed of—
16	"(A) the Surgeon General, who shall serve
17	as the chairperson;
18	"(B) representatives to be appointed by the
19	Secretary from relevant agencies within the De-
20	partment of Health and Human Services (in-
21	cluding the Health Resources and Services Ad-
22	ministration, Health Care Financing Adminis-
23	tration, National Institutes of Health, and Agen-
24	cy for Healthcare Research and Quality);
25	"(C) a representative from the Department
26	$of\ Transportation;$

1	"(D) a representative from the Department
2	of Defense;
3	"(E) a representative from the Department
4	of Veterans Affairs;
5	"(F) a representative from the Office of Per-
6	sonnel Management; and
7	"(G) representatives of other Federal agen-
8	cies or departments as determined to be appro-
9	priate by the Secretary.
10	"(3) Annual report.—In addition to activities
11	carried out under paragraph (1), the task force shall
12	support the development of the annual report under
13	subsection $(d)(2)$.
14	"(4) Termination.—The task force may be ter-
15	minated at the discretion of the Secretary following
16	the completion of at least 2 annual reports under sub-
17	section (d). Upon such termination, the Secretary
18	shall provide for the on-going coordination of feder-
19	ally supported or conducted organ donation and re-
20	search activities.
21	"(b) Education.—
22	"(1) Public Education and Awareness.—The
23	Secretary shall, directly or through grants or con-
24	tracts, carry out a comprehensive and effective na-

1	tional public education program to increase organ do-
2	nation, including living donation.
3	"(2) Development of curricula and other
4	EDUCATION ACTIVITIES.—
5	"(A) In General.—The Secretary shall
6	support the development and dissemination of
7	model curricula to train health care professionals
8	and other appropriate professionals (including
9	religious leaders in the community and law en-
10	forcement officials) in issues surrounding organ
11	donation, including methods to approach pa-
12	tients and their families, cultural sensitivities,
13	and other relevant issues.
14	"(B) Health care professionals.—For
15	purposes of subparagraph (A), the term health
16	care professionals' includes—
17	"(i) medical students, residents and
18	fellows, attending physicians (through con-
19	tinuing medical education courses and other
20	methods), nurses, social workers, and other
21	allied health professionals; and
22	"(ii) hospital- or other health care-fa-
23	cility based chaplains; and
24	"(iii) emergency medical personnel.

1	"(c) Grants.—The Secretary shall award peer-re-
2	viewed grants to public and non-profit private entities, in-
3	cluding States, to carry out studies and demonstration
4	projects to increase organ donation rates, including living
5	donation. The Secretary shall ensure that activities carried
6	out by grantees under this subsection are evaluated for effec-
7	tiveness and that such findings are disseminated.
8	"(d) Reports.—
9	"(1) IOM REPORT ON BEST PRACTICES.—
10	"(A) In General.—The Secretary shall
11	enter into a contract with the Institute of Medi-
12	cine to conduct an evaluation of the organ dona-
13	tion practices of organ procurement organiza-
14	tions, States, other countries, and other appro-
15	priate organizations that have achieved a higher
16	than average organ donation rate.
17	"(B) Barriers.—In conducting the evalua-
18	tion under subparagraph (A), the Institute of
19	Medicine shall examine existing barriers to
20	organ donation.
21	"(C) Report.—Not later than 18 months
22	after the date of enactment of this section, the In-
23	stitute of Medicine shall submit to the Secretary
24	a report concerning the evaluation conducted
25	under this paragraph. Such report shall include

1 recommendations for administrative actions and, 2 if necessary, legislation in order to replicate the best practices identified in the evaluation and to 3 otherwise increase organ donation and procure-4 ment rates. 5 6 "(2) Annual report on donation.— "(A) In general.—Not later than 1 year 7 8 after the date on which the report is submitted 9 under paragraph (1)(C), and annually there-10 after, the Secretary shall prepare and submit to 11 Congress a report concerning federally supported 12 or conducted organ donation and procurement 13 activities, including donation and procurement 14 activities evaluated or conducted under sub-15 section (a) to increase organ donation. 16 "(B) REQUIREMENTS.—To the extent prac-17 ticable, each annual report under subparagraph 18 (A) shall— 19 "(i) evaluate the effectiveness of activi-20 ties, identify best practices, and make rec-21 ommendations regarding broader adoption 22 of best practices with respect to organ dona-23 tion and procurement;

1	"(ii) assess organ donation and pro-
2	curement activities that are recently com-
3	pleted, current or planned.
4	"(e) Authorization of Appropriations.—There is
5	authorized to be appropriated to carry out this section,
6	\$15,000,000 for fiscal year 2001, and such sums as may
7	be necessary for each of fiscal years 2002 through 2005.".
8	SEC. 5. ORGAN PROCUREMENT ORGANIZATION CERTIFI-
9	CATION.
10	(a) FINDINGS.—Congress makes the following findings:
11	(1) Organ procurement organizations play an
12	important role in the effort to increase organ dona-
13	tion in the United States.
14	(2) The current process for the certification and
15	recertification of organ procurement organizations
16	conducted by the Department of Health and Human
17	Services has created a level of uncertainty that is
18	interfering with the effectiveness of organ procurement
19	organizations in raising the level of organ donation.
20	(3) The General Accounting Office, the Institute
21	of Medicine, and the Harvard School of Public Health
22	have identified substantial limitations in the organ
23	procurement organization certification and recertifi-
24	cation process and have recommended changes in that
25	process.

1	(4)	The	limitations	in	the	recertification	process
2	include:						

- (A) An exclusive reliance on populationbased measures of performance that do not account for the potential in the population for organ donation and do not permit consideration of other outcome and process standards that would more accurately reflect the relative capability and performance of each organ procurement organization.
- (B) A lack of due process to appeal to the Secretary of Health and Human Services for recertification on either substantive or procedural grounds.
- (5) The Secretary of Health and Human Services has the authority under section 1138(b)(1)(A)(i) of the Social Security Act (42 U.S.C. 1320b-8(b)(1)(A)(i)) to extend the period for recertification of an organ procurement organization from 2 to 4 years on the basis of its past practices in order to avoid the inappropriate disruption of the nation's organ system.
- (6) The Secretary of Health and Human Services can use the extended period described in para-

1	graph (5) for recertification of all organ procurement
2	organizations to—
3	(A) develop improved performance measures
4	that would reflect organ donor potential and in-
5	terim outcomes, and to test these measures to en-
6	sure that they accurately measure performance
7	differences among the organ procurement organi-
8	zations; and
9	(B) improve the overall certification process
10	by incorporating process as well as outcome per-
11	formance measures, and developing equitable
12	processes for appeals.
13	(b) Certification and Recertification of Organ
14	PROCUREMENT ORGANIZATIONS.—Section 371(b)(1) of the
15	Public Health Service Act (42 U.S.C. 273(b)(1)) is
16	amended—
17	(1) by redesignating subparagraphs (D) through
18	(G) as subparagraphs (E) through (H), respectively;
19	(2) by realigning the margin of subparagraph
20	(F) (as so redesignated) so as to align with subpara-
21	graph (E) (as so redesignated); and
22	(3) by inserting after subparagraph (C) the fol-
23	lowing:
24	"(D) notwithstanding any other provision of
25	law, has met the other requirements of this section

1	and has been certified or recertified by the Secretary
2	within the previous 4-year period as meeting the per-
3	formance standards to be a qualified organ procure-
4	ment organization through a process that either—
5	"(i) granted certification or recertification
6	within such 4-year period with such certification
7	or recertification in effect as of January 1, 2000,
8	and remaining in effect through the earlier of—
9	"(I) January 1, 2002; or
10	"(II) the completion of recertification
11	under the requirements of clause (ii); or
12	"(ii) is defined through regulations that are
13	promulgated by the Secretary by not later than
14	January 1, 2002, that—
15	"(I) require recertifications of qualified
16	organ procurement organizations not more
17	frequently than once every 4 years;
18	"(II) rely on outcome and process per-
19	formance measures that are based on empir-
20	ical evidence, obtained through reasonable
21	efforts, of organ donor potential and other
22	related factors in each service area of quali-
23	fied organ procurement organizations;
24	"(III) use multiple outcome measures
25	as part of the certification process; and

1	"(IV) provide for a qualified organ
2	procurement organization to appeal a decer-
3	tification to the Secretary on substantive
4	and procedural grounds;".
5	SEC. 6. TECHNICAL AMENDMENT.
6	Subparagraph (E) of section 371(b)(3) of the Public
7	Health Service Act (42 U.S.C. 273(b)(3)(E)) is amended
8	to read as follows:
9	"(E) assist the Organ Procurement and Trans-
10	plantation Network in the allocation of donated or-
11	gans in accordance with the policies and criteria es-
12	tablished pursuant to section 372,".
13	SEC. 7. STUDY REGARDING IMMUNOSUPPRESSIVE DRUGS.
14	(a) In General.—The Secretary of Health and
15	Human Services (referred to in this section as the "Sec-
16	retary") shall provide for a study to determine the costs
17	of immunosuppressive drugs that are provided to children
18	pursuant to organ transplants and to determine the extent
19	to which health plans, health insurance, and Government
20	programs cover such costs. The Secretary may carry out
21	the study directly or through a grant to the Institute of
22	Medicine (or other public or nonprofit private entity).
23	(b) RECOMMENDATIONS REGARDING CERTAIN
24	Issues.—The Secretary shall ensure that, in addition to
25	making determinations under subsection (a), the study

- 1 under such subsection makes recommendations regarding
- 2 the following issues:
- 3 (1) The costs of immunosuppressive drugs that
- 4 are provided to children pursuant to organ trans-
- 5 plants and to determine the extent to which health
- 6 plans, health insurance, and Government programs
- 7 cover such costs.
- 8 (2) Other issues that are particular to the special
- 9 health and transplantation needs of children.
- 10 (c) Report.—The Secretary shall ensure that, not
- 11 later than 6 months after the date of enactment of this Act,
- 12 the study under subsection (a) is completed and a report
- 13 describing the findings of the study is submitted to Con-
- 14 gress.